No: BH2018/01894 Ward: Wish Ward

App Type: Removal or Variation of Condition Address: 1A Marmion Road Hove BN3 5FS

Proposal: Application under S73a for variation of condition 2 of

BH2015/01278 (Demolition of existing warehouse (B8) and erection of 4no two/ three storey residential dwellings (C3) and offices (B1).) (allowed on appeal) to allow amendments to the

approved drawings. (part retrospective)

 Officer:
 Sonia Gillam, tel: 292265
 Valid Date:
 12.06.2018

 Con Area:
 Expiry Date:
 07.08.2018

<u>Listed Building Grade:</u> <u>EOT:</u>

Agent: ADC Ltd 72A Beaconsfield Road Brighton BN1 6DD

Applicant: Albany Homes Southern Ltd Unit 33 Henfield Business Park

Shoreham Road Henfield BN5 9SL

1. RECOMMENDATION

1.1 That the Committee has taken into consideration and agrees with the reasons for the recommendation set out below and resolves to **GRANT** planning permission subject to the following Conditions and Informatives:

Conditions:

1. The development hereby permitted shall be carried out in accordance with the approved drawings listed below.

Reason: For the avoidance of doubt and in the interests of proper planning.

Plan Type	Reference	Version	Date Received
Floor Plans Proposed	ADC855/13		11 June 2018
Floor Plans Proposed	ADC855/14		11 June 2018
Floor Plans Proposed	ADC855/15		11 June 2018
Elevations Proposed	ADC855/16		11 June 2018
Location and block plan	ADC855/17		11 June 2018
Site Layout Plan	ADC855/18		27 July 2018
Elevations Proposed	TA633/16K		3 July 2015
Sections Proposed	TA633/18K		10 April 2015
Elevations Proposed	TA633/17K		3 July 2015
Sections Proposed	ADC855/07		20 June 2016
Material sample/detail	SCHEDULE		20 June 2016
Material sample/detail	BRICK	ATHER STONE RED	20 June 2016
Material sample/detail	WINDOW DOOR HEAD BRICK	TSTAFF ORDSH IRE BLUE	20 June 2016

Material sample/detail	ZINC ROOF	PREPA TINA	20 June 2016
		BLUE	
		GREY	
Material sample/detail	BLOCK PAVING	MARSH	20 June 2016
		ALLS	
		CHARC	
		OAL	
Material sample/detail	ARTISAN	COLOU	20 June 2016
	WOODGRAIN	R	
	BROCHURE	GREY	

Not used

- 3. The southernmost building within the development hereby permitted shall be used for B1 (a) offices only and for no other purpose (including any other purpose in Class B1 of the Schedule to the Town and Country Planning (Use Classes) Order 1987 (as amended) (or in any provision equivalent to that Class in any statutory instrument revoking and re-enacting that Order with or without modification).
- 4. The first floor windows in the rear/east elevation to all units of the development hereby permitted shall not be glazed otherwise than with obscured glass and thereafter permanently retained as such.
- 5. No cables, wires, aerials, pipework (except rainwater downpipes as shown on the approved plans), meter boxes or flues (other than those approved under drawings ADC855/16 received on the 11 June 2018) shall be fixed to any elevation facing a highway.
- 6. The car spaces to be provided shall be kept available at all times for the parking of motor vehicles by the occupants of the dwellings and offices, and their visitors, and for no other purpose.
- 7. The space laid out within the site in accordance with drawing no. TA633/11 rev. J for bicycles to be parked shall thereafter be kept available for the parking of bicycles.
- 8. The hard surface hereby approved shall be made of porous materials and retained thereafter or provision shall be made and retained thereafter to direct run-off water from the hard surface to a permeable or porous area or surface within the curtilage of the property.
- 9. The development shall be maintained in accordance with the approved materials samples/ details approved under application BH2016/02324 on 5 October 2016
- 10 Not used

- Not used
- 12. Building Regulations Optional Requirements G2(36(2)(b)) (water efficiency) and M4(2) (accessible and adaptable dwellings) shall be implemented and complied with in respect of the dwellings.
- 13. The sustainability measures detailed within the Sustainability Checklist received on the 10th April 2015 in respect of the B1 office use shall be fully implemented and thereafter be retained.
- 14. Not used
- The approved refuse and recycling storage facilities shall be retained for use at all times.
- 16. Within three months of this permission, details of a scheme of works to raise the existing kerb and footway, including redundant vehicle crossovers, in front of the proposed development, and to realign the western bell mouth kerb to Mainstone Road to be the same radius as the kerb opposite (including tactile paving) shall be submitted to and approved in writing by the Local Planning Authority. The works shall be completed within three months of the date of the approval of the details, and shall thereafter be retained.

Informatives:

1. In accordance with the National Planning Policy Framework and Policy SS1 of the Brighton & Hove City Plan Part One the approach to making a decision on this planning application has been to apply the presumption in favour of sustainable development. The Local Planning Authority seeks to approve planning applications which are for sustainable development where possible.

2. SITE LOCATION & APPLICATION DESCRIPTION

- 2.1 The site comprises a newly built two/ three-storey terrace comprising four twobedroom houses and a B1 office unit at the junction of Mainstone Road and Marmion Road, Hove.
- 2.2 Application under S73a for variation of condition 2 of BH2015/01278 (Demolition of existing warehouse (B8) and erection of 4no two/ three storey residential dwellings (C3) and offices (B1).) (allowed on appeal) to allow amendments to the approved drawings. (part retrospective).
- 2.3 The development has been constructed with various deviations from the approved plans. Following a Planning Enforcement investigation, the applicant seeks to regularise the following:
 - The size/position/spacing of windows and detailing between windows is incorrect to the western elevation;
 - The 2nd floor doors facing onto the roof terraces are incorrectly positioned;

- The roof terrace balcony should feature obscure glazed panels but is clear glazed;
- The parapet roof line is incorrect. The approved elevation shows a stepped parapet detail, with double height glazing in places;
- Metre boxes shown on Marmion Road and flues on the Mainstone Road elevation in conflict with condition 5;
- The approved plans show the planting of two trees to the southern end of the site; this has not been undertaken in conflict with conditon14;
- The main entrance door and bin store door have been switched to western elevation.

3. RELEVANT HISTORY

BH2016/02324 Application for Approval of Details Reserved by Condition (s) 9, 10 and 11 of Application BH2015/01278 (allowed on appeal). <u>Approved</u> 05.10.2016.

BH2015/01278 Demolition of existing warehouse (B8) and erection of 4no two/three storey residential dwellings (C3) and offices (B1). <u>Refused</u> 05.08.2015. <u>Allowed on appeal</u> 08.03.2016

BH2014/03570 Demolition of warehouse and erection of 4no two bedroom terraced houses and 1no office unit (B1). Refused 17/03/2015

BH2014/01571 Demolition of warehouse and erection of 4no two bedroom terraced houses and 1no office unit (B1). Refused 18/07/2014

BH2012/03254 Demolition of warehouse and erection of 4no two bedroom terraced houses and 1no office unit (B1). Refused 28/02/2013. Appeal dismissed on 18/10/2013.

BH2011/00540 Conversion of existing warehouse into 5no 2 bedroom dwellings. Refused 27/04/2011.

4. REPRESENTATIONS

- **4.1 Nineteen (19)** letters have been received <u>objecting</u> to the development. The main grounds for objection are as following:
 - Deviation from plans
 - Not complied with conditions
 - Trees not planted
 - Footprint larger
 - Balcony glazing not obscure glass
 - Tarmac rather than paving
 - Metres and pipework facing highway

- Boiler release valves release pressure and steam onto footpath
- Noise
- Poor design
- Too close to the boundary
- Traffic or Highways
- Lack of privacy
- Building out of character
- Impact on property values
- **4.2 Two (2)** letters have been received <u>commenting</u> on the development as follows:
 - Do not wish to see any more building work, having already endured two years of noise and dust.
 - This site was an eyesore before the development was built, which is a vast improvement, despite the deviations from the plans

5. CONSULTATIONS

- 5.1 Sustainable Transport: No objection
- **5.2 Arboriculture:** No objection as no room to plant two new trees that will successfully establish and grow to their full potential.
- 5.3 **Building Control:** *Verbal comment.* No objection Plume from flues would not be of danger to public in terms of emissions or heat.
- **5.4 Councillor Nemeth** <u>objects</u> to the application and has called to committee. The email is attached to the report.

6. MATERIAL CONSIDERATIONS

- 6.1 In accordance with Section 38 (6) of the Planning and Compulsory Purchase Act 2004, this decision has been taken having regard to the policies and proposals in the National Planning Policy Framework, the Development Plan, and all other material planning considerations identified in the "Considerations and Assessment" section of the report
- 6.2 The development plan is:
 - Brighton & Hove City Plan Part One (adopted March 2016);
 - Brighton & Hove Local Plan 2005 (retained policies March 2016);
 - East Sussex, South Downs and Brighton & Hove Waste and Minerals Plan (adopted February 2013):
 - East Sussex, South Downs and Brighton & Hove Waste and Minerals Sites Plan (adopted February 2017);
- 6.3 Due weight has been given to the relevant retained policies in the Brighton & Hove Local Plan 2005 according to their degree of consistency with the NPPF.

7. POLICIES

The National Planning Policy Framework (NPPF)

Brighton & Hove City Plan Part One

- SS1 Presumption in Favour of Sustainable Development
- CP1 Housing delivery
- CP3 Employment land
- CP8 Sustainable buildings
- CP9 Sustainable transport
- CP12 Urban design
- CP14 Housing density
- CP19 Housing mix
- CP20 Affordable housing

Brighton & Hove Local Plan (retained policies March 2016):

- TR4 Travel plans
- TR7 Safe Development
- TR14 Cycle access and parking
- SU9 Pollution and nuisance control
- SU10 Noise Nuisance
- QD5 Design street frontages
- QD15 Landscape design
- QD27 Protection of amenity
- HO5 Provision of private amenity space in residential development
- HO13 Accessible housing and lifetime homes

Supplementary Planning Documents:

SPD03 Construction & Demolition Waste

SPD14 Parking Standards

8. CONSIDERATIONS & ASSESSMENT

- 8.1 This relates to an application under S73a for variation of condition 2 of BH2015/01278 ((Demolition of existing warehouse (B8) and erection of 4no two/three storey residential dwellings (C3) and offices (B1).) (allowed on appeal) to allow amendments to the approved drawings. (part retrospective).
- 8.2 The development has been constructed with various deviations from the approved plans. Following a Planning Enforcement investigation, the applicant seeks to regularise the amendments.
- 8.3 Changes in planning policy are material considerations. The City Plan Part 1 Inspector's Report was received in February 2016 which pre-dated the original application. The Inspector's conclusions on housing were to agree the target of 13,200 new homes for the city until 2030 as a minimum requirement. It is against this minimum housing requirement that the City's five year housing land supply position is assessed annually.
- 8.4 The Council's most recent land supply position was published in the 2017 SHLAA Update (February 2018) which showed a marginal surplus (5.0 years

supply). However, the inspector for the recent planning appeal on Land south of Ovingdean Road (APP/Q1445/W/17/3177606) considered that the Council's delivery timescales for two sites were over-optimistic and concluded that there would be a five year supply shortfall of at least 200 dwellings. The Council's five year housing land supply figures are currently being updated as part of the annual monitoring process and an updated five year housing position will be published later this year. In the interim, when considering the planning balance in the determination of planning applications, increased weight should be given to housing delivery in line with the presumption in favour of sustainable development set out in the NPPF (paragraph 14).

8.5 The amendments are assessed as follows:

The size/position/spacing of windows and detailing between windows is incorrect to the western elevation. The 2nd floor doors facing onto the roof terraces are incorrectly positioned. The parapet roof line is incorrect. The approved elevation shows a stepped parapet detail, with double height glazing in places. The main entrance door and bin store door have been switched to western elevation

These are relatively minor changes to the elevations which are considered to be acceptable and would not warrant refusal of the application.

The roof terrace balcony should feature obscure glazed panels but is clear glazed.

The obscure glazed panels were shown on the original plans, however clear glazing was accepted when the materials were approved by condition. Given that this is a high density area, with houses in close proximity such that there is a degree of mutual overlooking, the Inspector made it clear he was satisfied that the distance to neighbouring dwellings would ensure that the living conditions of neighbouring occupiers would not be unduly harmed. He did not see fit to insist that the glazing was obscure via condition.

Meter boxes shown on Marmion Road and flues on the Mainstone Road elevation were not shown on the approved plans. This is also in conflict with condition 5: No cables, wires, aerials, pipework (except rainwater downpipes as shown on the approved plans), meter boxes or flues shall be fixed to any elevation facing a highway.

The application explains that, with regard to the meter boxes, there is no other position available for wall mounted meter boxes and surface mounted boxes would compromise the disabled access to the office. With regard to the flues, as the gas supplies enter from the front elevation, the application states that it was difficult to locate the boilers at the rear. Therefore the boilers are located at the front of the units and thus the flues on the front elevation. The application states that an issue such as this is difficult to anticipate. The flues are dark coloured to match the window door frames.

Although it is acknowledged that these alterations are not considered to enhance the appearance the building, they are minor in nature and would not warrant refusal of the application. The condition can be amended accordingly.

There has been concern raised by a resident regarding emissions from the flues; however the Council's Building Control officer has confirmed that there would be no danger to the public from the emissions and the condensate would not be hot. Given that the flues are above head height and only project marginally from the building, any potential nuisance caused by the plumes is not considered so significant to warrant refusal of the application. The Council's Highways team has no objections to the application.

8.6 The planting of two trees to the southern end of the site; this has not been undertaken

The applicant has advised that it is not possible to plant two trees in the ground to the front of the development, as set out on the approved plans, as this will compromise other conditions such as the provision of car parking spaces and accessible access. The trees were shown on the original plans and, as such, a condition was applied to ensure they were planted to soften the appearance of the development.

However there were no trees originally sited here and it is not considered that they are required to ensure that the development is acceptable. It is noted that there is a new tree on the public footpath on Mainstone Road. The Council's Arboricuture officer has confirmed that there is no room to plant two trees that will successfully establish and grow to their full potential. Therefore the amendment to the plans is considered acceptable and condition 14 can be deleted.

8.7 Other Considerations

Objections have been raised with regard to the tarmacked footpath on Mainstone Road. The application states that the footpath was reinstated in tarmac based on a recommendation from BHCC Highways Engineer. Condition 16 of the planning permission requested details of a scheme of works to raise the existing kerb and footway and other highway works. Although highways works appear to have been undertaken the details of the scheme have not been submitted to the LPA for approval; it is therefore recommended that this condition be re-applied to any new permission.

There have been concerns raised that the footprint and siting of the building in not in line with the plans. The application states that the building is not larger than the drawings and that whilst it does extend beyond the main building line of the adjacent property, it does not protrude beyond the bay window or canopy. Additionally it is stated that Marmion Road frontage, including the parking area has not been reduced in size. The applicant believes that the overall building is the correct length.

The application goes on to explain that it appears that there is a discrepancy between the Ordnance Survey and the topographical survey drawings in relation

to the neighbouring property 1a Marmion Road. The 1:200 block plan is taken from the O.S. map which does not show the canopy or projecting bay window, rather shows the house frontage flat on the forward line following its gable roof.

This is considered a reasonable explanation and any slight deviation (if any) is very minor and does not impact on the acceptability of the scheme in general.

9. EQUALITIES

9.1 The dwellings shall comply with Building Regulations Optional Requirements G2(36(2)(b)) (water efficiency) and M4(2) (accessible and adaptable dwellings)